INSTRUCTIONS

FOR

ACQUISITION

OF

TRAINING/CONFERENCE

FACILITIES

(Including changes 1, 2, 3, and 4. See Appendix G.)

DoDDS Europe Procurement Division

27 February 2006
Guiding Principles

1. Contracting for meeting/conference services requires a team effort by the Conference Coordinator and Procurement. (Other team members will be called upon as needed.)

2. The Conference Coordinator has the lead for initial planning and market research. Procurement is available to help at any point in the process. If recent market research information is already available, we will use the existing information whenever possible.

3. Initial market research performed by the Conference Coordinator may be confined to ascertaining two points: (1) there is a facility available in the area in which you want to hold the meeting/conference, and (2) rooms are available at a price that is within the per diem rate. If necessary, with the Director’s approval, a conference lodging rate not-to-exceed 125% of the normal per diem rate may be established.

4. Since we are dealing with meetings/conferences that are planned, organized, and conducted by the Government, we start with an initial presumption that we cannot use appropriated funds to purchase meals for persons not in travel status and we cannot use appropriated funds to purchase refreshments for anyone regardless of travel status. However, this presumption may be overcome. If circumstances warrant, the Conference Coordinator has the lead in making the case for purchasing meals and/or refreshments and obtaining the Director’s approval.

5. The Conference Coordinator has the lead in preparing the memo to obtain the Director’s approval. The memo will name the area (e.g., Frankfurt) chosen for the meeting/conference—not the name of the facility (which has not been decided at the time the memo is written).

6. Procurement has the lead in soliciting quotes from all known sources located in the area approved by the Director. We will solicit quotes for all pricing combinations.

7. Upon receipt of quotes, Procurement and the Conference Coordinator will work together to select the quote that represents best value to the Government. Selection will consider all cost factors, including costs incurred by travelers that are reimbursed via a travel voucher (e.g., transportation from the airport to the hotel). Based on the terms of the winning quote, the Conference Coordinator will instruct travelers about which meals, if any, need to be shown in their orders as Government-furnished.

8. Procurement has the lead in making sure the VAT form is signed and provided to the vendor.
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       Approvals/Determinations

   OR

   If purchase will be made by DEPO contracting officer--
   Prepare PR package--
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1. Planning.

a. Establish timelines--

(1) Put together a milestone chart such as the one at Attachment A.

(2) Start planning early – at least 6 months in advance if possible.

(3) The time you need to procure an event depends on:
   - The location of the conference/training.
   - The time of year you will hold the conference/training.
   - The size of the conference/training.

(4) Critical dates to consider are:
   - The required start date for the conference.
   - The date you must submit your PR/GPC package for procurement-- At a minimum, you should submit your PR to contracting 90 days before the proposed conference start date. If you are holding the conference/training at a time of year or in a location where conference facilities/hotel rooms are scarce, you should submit your package earlier. Call your contract specialist or GPC cardholder to discuss the conference particulars and establish a “submit by” date for your PR or GPC package.
   - The date you begin planning the conference (6 months in advance if possible).

b. Review Conference Planning Guidance--

(1) AI 8000.5, Fiscal Responsibility in Containing Conference Costs

(2) JTR Conference Planning Guide (Chapter 4, Section S) at https://secureapp2.hqda.pentagon.mil/perdiem/jtr(ch1-16).pdf.


Note that a GAO decision has superseded some of the information in both the JTR and DODEA Customer Service Guide. The GAO has determined that 1) government agencies, unless given statutory authority to do so, cannot charge a registration fee to cover the costs of meals and refreshments, and 2) government agencies cannot purchase refreshments for employees in a non-travel status just because the majority of conference attendees are in a travel status.
c. Determine your requirements--

(1) Insure that the number of attendees will be limited to the minimum required and determine the number of conference rooms, meals, breaks, hotel rooms and miscellaneous services that will be required to support them.

(2) Review Attachment B to determine whether it is appropriate to use appropriated funds to purchase meals and/or refreshments for attendees who will not be in travel status. If meals and/or refreshments will be provided to attendees not in travel status, include the meals and/or refreshments in your requirements. Approval is required. See the information in paragraph 1.f below for further instructions.

(3) Document your requirements in the Conference Planner workbook, which is available at http://depo.eu.ds.dodea.edu/Documents/Conference_Planner.xls.

d. Conduct Market Research.

(1) Market research involves collecting and analyzing information about capabilities within the market to satisfy agency needs. It means reviewing the market to see what facilities are available, what services are offered, what commercial practices are used in the industry, and what the market prices are. It does not include obtaining a bid/proposal from the vendor or making a commitment to purchase goods or services. See Attachment C for example.

(2) Check with Procurement to find out what information is currently available. Other possibilities include:
   - Search the internet.
   - Talk to other conference coordinators.
   - Contact potential sources and, when practical, visit their facilities.

(3) DO NOT make a commitment to the hotel/conference center. Only a contracting officer or a GPC cardholder has the authority to make commitments for the Government. See the document at http://www.depo.eu.dodea.edu/Documents/RatificationReminder.doc for information regarding unauthorized commitments.

e. Document your Market Research by recording for each vendor--

(1) Name.

(2) Address.

(3) POC’s name, telephone number, fax number, and email address.

(4) Change and cancellation policies.
(5) Availability of miscellaneous services such as--
   - Wireless internet access.
   - Shuttle service from/to local airport.
   - Use of copiers and fax machines.
   - Parking facilities.

(5) Prices for--
   - Sleeping rooms.
   - Meals.
   - Conference rooms.
   - Refreshments.
   - Conference package that includes use of conference rooms, meals and, sometimes, refreshments in one price (if available). Be sure to include all available pricing alternatives when submitting the research information to DEPO or the GPC cardholder. (AT A MINIMUM, YOU NEED TO BE ABLE TO CONFIRM THAT MEALS AND LODGING ARE AVAILABLE AT PRICES THAT ARE WITHIN THE AUTHORIZED PER DIEM RATE SO YOU CAN REPORT THAT FACT IN THE MEMO YOU HAVE TO PREPARE FOR THE DIRECTOR’S APPROVAL. AT THIS POINT, THERE IS NO NEED TO GO BEYOND THAT BASIC DETERMINATION.)
   - Miscellaneous services.

f. Economical determination.

(1) The total daily amount paid by the government for lodging, meals and incidentals for persons in travel status may not exceed the local per diem rate. This is true regardless of whether the payment is directly to the traveler or is paid to a contractor. The maximum contracted amount for 1 or 2 meals cannot exceed the difference between the locality meal rate and the proportional meal rate (PMR). See Attachment D for an example.

(2) Go to the JTR per diem web site at https://secureapp2.hqda.pentagon.mil/perdiem/perdiemrates.html and look up the lodging rate, the meals rate and the PMR (prorated meals rate). The incidental expense rate stays the same whether items are provided by contract or not, so it is not a factor in this determination.

(3) IAW C4950-H2, the conference coordinator should first attempt to locate a facility where the daily cost of lodging does not exceed the JTR lodging rate. If no such facility can be found, IAW C4950-M the Director/Associate Director may approve a conference lodging rate that does not exceed 125% of the JTR lodging rate. The contract for the rooms cannot exceed the authorized daily rate. Assuming you are able to locate a facility that meets this condition, you have passed the first test.
(4) IAW C4955-E3, the cost of each meal furnished by contract must be identified. The cost of the PMR (flat meal rate paid to the traveler when one or two meals are provided by the government) and the contracted food, when combined, cannot exceed the locality per diem rate for meals. If a complimentary breakfast meal is included in the lodging rate and the lodging rate stays the same with or without breakfast (and we don’t specify a breakfast different from the one normally provided on a complimentary basis), then the price of breakfast does not have to be included as part of the contracted meal cost. On the other hand, if breakfast increases the price of the room, then that increase must be included as part of the contracted meal cost. If the lunch meal is included as a non-severable part of a conference package, the contracting officer or GPC cardholder will have to review the facts and make an educated guess as to the cost of the meal. For your planning purposes, unless better information is available, use 50% of the cost of the conference room. If the contracted rate for meals, when combined with the PMR, does not exceed the local per diem rate for meals then you have passed the second test.

g. Obtain Approvals and Determinations--

(1) IAW AI 8000.5 obtain a written determination that the proposed conference is necessary for the effective accomplishment of the DoDEA mission. See Attachment E for sample memorandum to use for this purpose.

(2) If applicable, obtain a written determination to allow use of appropriated funds to purchase meals for attendees who are not in travel status and/or refreshments for all attendees regardless of travel status. See Attachment E for form to use to justify use of appropriated funds to purchase meals and/or refreshments.

(3) After Procurement obtains quotes from vendors, work with Procurement to develop an economical determination that shows that the expenses for the chosen location will not exceed authorized per diem rates (reference Attachment D).

(4) If only one source is available, complete and submit the justification document found at [http://www.depo.eu.dodea.edu/Documents/SingleSource.doc](http://www.depo.eu.dodea.edu/Documents/SingleSource.doc). This is necessary when, for valid reasons (such as safety and security), only one source is available to provide the services you require. When only one source is available and the estimated cost is expected to exceed $3000, you must provide an independent Government estimate (IGE). The IGE can be based on information you obtained during market research. But, if for some reason you did not conduct research, check with Procurement for help in developing an IGE.
h. Determine Procurement Method--

(1) For purchases not exceeding $25,000 or your GPC cardholder’s single purchase limit (based on the daily exchange rate, not the budget rate), send your procurement package to your GPC cardholder.

(2) For purchases exceeding $25,000 or your GPC cardholder’s limit, send your procurement package to DEPO.

2. Submitting Your Request.

a. Prepare your GPC package. If your conference costs do not exceed $25,000 or your GPC cardholder’s limit, submit your PR package to the cardholder. The package must include:

(1) DoDEA GPC 8052.

(2) A description of requirements or a statement of work.

(3) Market research documentation.

(4) Approvals/Determinations--
    - Conference memorandum.
    - Single source justification if only one source meets your requirements and the cost is expected to exceed $3000.

(5) Independent Government estimate if only one source is available and the cost is expected to exceed $3000. (Pricing information obtained during market research will suffice.)

b. Prepare your PR package. If your conference costs exceed $25,000 or your GPC cardholder’s single purchase limit, submit your PR package to DEPO. The package must include:

(1) Form 9 (with appropriate signatures). (Use the Form 9 included in the Conference Planner workbook.

(2) Completed Conference Planner workbook.

(3) Market research documentation.

(4) Approvals/Determinations--
    - Conference memorandum.
    - Single source justification if only one source meets your requirements and the price is expected to exceed $3000.
(5) Independent Government estimate if only one source is available and the cost is expected to exceed $3000. (Pricing information obtained during market research will suffice.)

3. Other Matters.

a. Travel Orders. If meals and/or lodging are provided by contract, this must be reflected in the employee's travel orders. Complimentary meals, i.e., meals that are normally included in the price of lodging and the price of the lodging remains the same regardless of whether the meal is used or not, can be disregarded. (For example, a breakfast of some kind is normally included in the price of a hotel room. As long as we do not specify a different meal (e.g., a hot breakfast in lieu of the cold cereal and pastries the hotel may normally provide), the meal is complimentary and does not have to be counted as a Government-furnished meal. Since we won't know how meals will be addressed in the contract until the winning vendor has been selected, before you instruct travelers to initiate their orders, you must contact your contract specialist or GPC cardholder to see how the meals are going to be addressed in the contract.

b. Contract Administration. Work closely with your procurement representative. If you need to make any changes before or during the conference, you must contact your contract specialist, contracting officer, or GPC cardholder FIRST. Throughout the course of the event request a daily printout of participants staying at the hotel. Review this list to ensure all proposed charges are properly chargeable to the contract.

c. Paying the Vendor. If your conference has been procured via a contract, with payment to be made by DFAS, the conference coordinator must prepare and submit a receiving report within 5 days of receipt of the invoice. Send the receiving report directly to DFAS with a copy to the contracting office. Follow up with your vendor in about 45 days to make sure he has been paid. Also check your contract for other payment terms or arrangements.

d. VAT Form. Procurement will ensure the appropriate VAT form is delivered to the Vendor.
**Attachment A**

**TIMELINES (Example)**

The purpose of planning is to give yourself every chance for success. The times and dates suggested in this table should be adequate for most situations. Some situations may require more time while others may require less time. Remember, other people will need time to do the things they have to do to help you successfully complete your project so don’t shortchange them. If necessary to accommodate your project, you may add rows for additional actions that have to be taken.

<table>
<thead>
<tr>
<th>ACTION</th>
<th>RESPONSIBLE AGENCY</th>
<th>ESTIMATED TIME TO COMPLETE ACTION</th>
<th>MILESTONE DATE</th>
<th>REMARKS</th>
</tr>
</thead>
<tbody>
<tr>
<td>CONDUCT MARKET RESEARCH</td>
<td>CONFERENCE COORDINATOR</td>
<td>15-20 DAYS</td>
<td></td>
<td>(If possible, select a date that is at least 180 days prior to the conference start date)</td>
</tr>
<tr>
<td>OBTAIN APPROVALS/WAIVERS/LEGAL REVIEW</td>
<td>CONFERENCE COORDINATOR</td>
<td>15 DAYS</td>
<td></td>
<td></td>
</tr>
<tr>
<td>DEVELOP REQUIREMENTS PACKAGE. Includes: Market Research, Form 9, Conference Planner workbook, Suggested Sources or Single Source Justification.</td>
<td>CONFERENCE COORDINATOR</td>
<td>15-30 DAYS</td>
<td></td>
<td></td>
</tr>
<tr>
<td>SUBMIT PURCHASE REQUEST (PR) PACKAGE</td>
<td>CONFERENCE COORDINATOR</td>
<td>1 DAY</td>
<td></td>
<td>(If possible, select a date that is at least 90 days prior to the conference start date)</td>
</tr>
<tr>
<td>AWARD CONTRACT</td>
<td>PROCUREMENT</td>
<td>30 DAYS</td>
<td></td>
<td>(If possible, select a date that is at least 60 days prior to the conference start date)</td>
</tr>
<tr>
<td>ISSUE MEALS/QUARTERS INSTRUCTIONS FOR TRAVEL ORDERS</td>
<td>CONFERENCE COORDINATOR</td>
<td>1 DAYS</td>
<td></td>
<td>Do this immediately after winning vendor has been selected.</td>
</tr>
<tr>
<td>MEETING /CONFERENCE START DATE</td>
<td>VENDOR</td>
<td>0 DAY</td>
<td></td>
<td></td>
</tr>
</tbody>
</table>
Attachment B

Meals and Refreshments

The following excerpts from the DoD Office of General Counsel Memorandum, Subject: Use of Appropriated Funds to Purchase Food at Conferences, Meetings, and Events, September 1, 2005, list the conditions that have to exist in order to determine that use of appropriated funds to purchase meals and/or refreshments is authorized. The determination must be documented in an attachment to the conference approval memorandum. (Note: It is assumed there will be few, if any, occasions where use of appropriated funds will be authorized to purchase meals/refreshments at formal conferences; therefore, the meals/refreshments paragraph in the sample memorandum at Attachment E only addresses training conferences. If an occasion does arise where use of appropriated funds is authorized to purchase meals and/or refreshments at a formal conference for persons who are not in travel status, please contact your contract specialist for guidance.

Training (as authorized by 5 USC 4109)

Appropriated funds may be used to cover food costs that constitute a non-severable portion of the registration or attendance fee for a training program. For the purposes of this memo, food costs are considered non-severable if they are billed as part of the overall costs of the conference, and the conference costs cannot be reduced by foregoing the food or by breaking out the food costs as a separate optional item.

The cost of food provided at a training program conducted by the Government is presumed to be severable because the Government is responsible for arranging the program. If food costs are a severable part of the registration fee, appropriated funds are available for such costs only where necessary for the employee to obtain the full benefit of the training. For example, where essential training is conducted during a luncheon session, food may be provided at Government expense. Simply labeling a session as a “training event” is not sufficient; instead, the event must be a substantive program designed to improve trainee and agency performance.
Formal DoD Conferences (as authorized by 5 USC 4110)

The conference is a formal conference with registration, a published and substantive agenda, and scheduled speakers,

The conference involves matters of topical interest to actual participants from multiple agencies and/or nongovernmental participants,

Meals and refreshments are incidental to the overall purpose of the formal conference,

Attendance at the meal or when refreshments are provided is important to the host agency to ensure the attendees' full participation in essential discussions and speeches concerning the purpose of the conference, and

The meal and refreshments are part of a formal conference that includes not just the meal and refreshments and discussions or speeches that may take place when the meal and refreshments are served, but also substantial sessions apart from those at which food is served.

Internal Business Meetings To Discuss Day-to-Day Operations

Food may be provided where all the following criteria are met—

- The meeting is held at an outside facility,
- The cost of the food is a non-severable, non-negotiable portion of the cost of the conference space, and
- The cost of the space is demonstrably priced competitively with facilities at which food is not provided.

NOTE: USE FORM PROVIDED IN ATTACHMENT E TO DOCUMENT REASONS FOR PROVIDING MEALS/REFRESHMENTS.
Here are 2 examples to illustrate how a contract for an internal business meeting would be awarded. Assume 2 equally qualified vendors in each example: Vendor A and Vendor B.

<table>
<thead>
<tr>
<th>Example 1</th>
<th>Vendor A (room includes lunch and refreshments—no exceptions)</th>
<th>Vendor B (no meals or refreshments)</th>
<th>Award to--</th>
</tr>
</thead>
<tbody>
<tr>
<td>Room charge</td>
<td>$50 x 50 participants = $2500</td>
<td>$2501</td>
<td>Vendor A represents best value regardless of the meals/refreshments.</td>
</tr>
<tr>
<td>All other charges</td>
<td>$1000</td>
<td>$1000</td>
<td></td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Example 2</th>
<th>Vendor A (room includes lunch and refreshments—no exceptions)</th>
<th>Vendor B (no meals or refreshments)</th>
<th>Award to--</th>
</tr>
</thead>
<tbody>
<tr>
<td>Room charge</td>
<td>$50 x 50 participants = $2500</td>
<td>$2499</td>
<td>Vendor B represents best value. This is an extreme example but the bottom line is this: appropriated funds cannot be used to pay the $1.00 difference in price.</td>
</tr>
<tr>
<td>All other charges</td>
<td>$1000</td>
<td>$1000</td>
<td></td>
</tr>
</tbody>
</table>
Note: The following scenario contains more detail than you will need at the market research phase. Tailor your market research to determining two things: (1) facilities are available in the area, and (2) their prices fall within the per diem rate. Check with Procurement if in doubt.

Here is a suggested way to conduct market research for a hypothetical conference to be held 23 – 27 October 2006. Based on appropriate factors (whatever they may be), you have determined the best location for the conference is Wiesbaden, Germany. Now, the job is to find the best location within Wiesbaden. Here are the specifics:

Attendees: 100 (including 15 from local area who will not be in travel status)
JTR maximum lodging rate: $185.00 (With Director's/Associate Director's approval, may be increased up to 125% of this number if necessary.)
JTR local meals rate: $73.00 (Use when no meals will be provided by contract.)
JTR proportional meals rate: $41.00 (Use when 1 or 2 meals per day will be provided by contract.)
JTR incidental expenses rate: $21.00.

With the above information you are ready to begin calling potential sources.

1. Identify yourself and your purpose. Make it clear you are not committing the Government to hold the conference at the place where the person with whom you are speaking works.

2. Ask these questions and record the answers:

<table>
<thead>
<tr>
<th>Assumption</th>
<th>Question</th>
<th>Answer</th>
</tr>
</thead>
<tbody>
<tr>
<td>Someone answers the phone.</td>
<td>We are planning a conference for the week of 23-27 October. We require one conference room large enough to accommodate 100 and 4 smaller rooms large enough to accommodate 25 each. Additionally, we will need 75 sleeping rooms. Do you have these rooms available?</td>
<td>Yes</td>
</tr>
<tr>
<td>Answer to previous question was yes.</td>
<td>What is your daily rate for a single sleeping room?</td>
<td>$150</td>
</tr>
<tr>
<td>Answer to previous question was a rate that does not exceed 125% of maximum lodging rate.</td>
<td>What is included?</td>
<td>Complimentary breakfast</td>
</tr>
<tr>
<td>Complimentary breakfast is included.</td>
<td>Is it possible to decline the complimentary breakfast and receive a reduced rate for the room?</td>
<td>No</td>
</tr>
<tr>
<td>Answer to previous question was no.</td>
<td>What does the breakfast consist of?</td>
<td>Pastries and cold cereal</td>
</tr>
</tbody>
</table>
Foods served for complimentary breakfast are not adequate. IF THE COMPLIMENTARY BREAKFAST IS ADEQUATE, DO NOT ASK THIS QUESTION OR THE NEXT QUESTION.

<table>
<thead>
<tr>
<th>Question</th>
<th>Answer</th>
</tr>
</thead>
<tbody>
<tr>
<td>May we purchase a breakfast buffet consisting of (whatever meets minimum requirements)?</td>
<td>Yes</td>
</tr>
</tbody>
</table>

<table>
<thead>
<tr>
<th>Question</th>
<th>Answer</th>
</tr>
</thead>
<tbody>
<tr>
<td>How much per guest?</td>
<td>$10</td>
</tr>
<tr>
<td>Time to move to large conference room</td>
<td>$100 per guest</td>
</tr>
<tr>
<td>Reasonable rate.</td>
<td>Lunch and 2 refreshments</td>
</tr>
<tr>
<td>Lunch and 2 refreshments are included.</td>
<td>Is it possible to decline the lunch and refreshments and receive a reduced rate for the room?</td>
</tr>
<tr>
<td>Reasonable rate.</td>
<td>What is the rate without lunch and refreshments?</td>
</tr>
<tr>
<td>Reasonable rate.</td>
<td>May we purchase a lunch buffet consisting of (whatever meets minimum requirements)?</td>
</tr>
<tr>
<td>Reasonable rate.</td>
<td>How much per guest?</td>
</tr>
<tr>
<td>Reasonable rate.</td>
<td>Our attendees may be interested in purchasing their own refreshments, what would be the charge for 2 refreshments per day for approximately 100 guests?</td>
</tr>
<tr>
<td>Reasonable rate.</td>
<td>What do the refreshments consist of?</td>
</tr>
<tr>
<td>(1) Time to move to small conference rooms, and (2) lunch and refreshment issues were settled when discussing large conference room.</td>
<td>What is the daily charge for each of the 4 small conference rooms?</td>
</tr>
<tr>
<td>Time to move to miscellaneous services.</td>
<td>Do you have shuttle service available for trips from and to the airport?</td>
</tr>
<tr>
<td>Answer to previous question was yes.</td>
<td>What is the charge per trip?</td>
</tr>
</tbody>
</table>

FROM THIS POINT, YOU ARE ON YOUR OWN. THE PLANNING GUIDES IN THE JTR AND THE DoDEA PROCUREMENT CUSTOMER GUIDE CAN HELP YOU DECIDE WHAT ADDITIONAL QUESTIONS YOU NEED TO ASK.
Attachment D

Economical Determination

After Procurement receives quotes, it’s time to determine whether it is in the Government’s best interest to purchase meals for attendees who are in travel status by contract or by per diem paid directly to the traveler. For this example, we will use the information contained in the above market research example.

<table>
<thead>
<tr>
<th>Item of Expense</th>
<th>JTR</th>
<th>Quote</th>
<th>Pay to Traveler</th>
<th>Contract</th>
<th>Total Cost to Government</th>
</tr>
</thead>
<tbody>
<tr>
<td>Lodging</td>
<td>$185</td>
<td>$150</td>
<td>$150</td>
<td>$150</td>
<td>$150</td>
</tr>
<tr>
<td>Breakfast</td>
<td>$73</td>
<td>($32)*</td>
<td>$10</td>
<td>$0</td>
<td>$10</td>
</tr>
<tr>
<td>Lunch</td>
<td></td>
<td>$15</td>
<td>$0</td>
<td>$15</td>
<td>$15</td>
</tr>
<tr>
<td>Dinner</td>
<td>$41</td>
<td>N/A</td>
<td>$41</td>
<td>N/A</td>
<td>$41</td>
</tr>
<tr>
<td>Incidentals</td>
<td>$21</td>
<td>N/A</td>
<td>$21</td>
<td>N/A</td>
<td>$21</td>
</tr>
<tr>
<td>Maximum</td>
<td>$279</td>
<td></td>
<td></td>
<td></td>
<td>$237**</td>
</tr>
</tbody>
</table>

*Amount deducted from per diem allowance when Government furnishes one or two meals.

**Total cost to Government is less than maximum JTR allowance so, from this standpoint, these expenditures are acceptable.

In the example above it is obvious that the least overall cost to the Government can be obtained by including at least one of the daily meals in the contract. However, since the meals allowance for the traveler is going to be reduced by $32 per day regardless of whether the Government furnishes one meal or two meals per day by contract, one could ask whether the Government should purchase both meals. Pursuing this line of inquiry further, one could ask, Should we only purchase breakfast since it is the least expensive of the 2 meals? Or, should we purchase lunch instead of breakfast because, even though it costs more, we have a better chance of the attendees returning from lunch on time if they all eat together? Probably, the fair thing to do in this case is for the Government to purchase both meals by contract.

REMEMBER, YOU WON’T KNOW FOR CERTAIN WHICH, IF ANY, MEALS ARE INCLUDED IN THE CONTRACT UNTIL THE GPC CARDHOLDER OR THE CONTRACTING OFFICER HAS RECEIVED OFFICIAL QUOTES, ANALYZED THE QUOTES, AND AWARDED THE CONTRACT. SO DON’T TELL YOUR TRAVELERS TO INITIATE THEIR TRAVEL ORDERS UNTIL THIS INFORMATION IS CONFIRMED BY PROCUREMENT.
MEMORANDUM FOR Director/Associate Director, DoDDS-Europe

Subject: Request Approval to Hold a Conference

References:  
(a) DoDEA Administrative Instruction 8000.5, Fiscal Responsibility in Containing Conference Costs, April 14, 2005  
(b) DoD Office of General Counsel Memorandum, Subject: Use of Appropriated Funds to Purchase Food at Conferences, Meetings, and Events, September 1, 2005

In accordance with reference (a), the purpose of this memorandum is to obtain approval for the conference identified below.

a. The [insert division/district name] proposes to hold a conference for the purpose of [explain the purpose of the conference].

b. The proposed conference supports the DoDEA mission by [describe how the proposed conference supports the mission].

c. To meet mission requirements, it is necessary for [insert number] DoDDS personnel to attend this conference. [insert number] attendees will be in travel status and [insert number] attendees will not be in travel status.

d. Based on the following information obtained through market research, we have determined that [insert name of city] is the best location for this conference. Our research produced these results: The total estimated cost of the conference will not exceed $3000. [Alternatively, if costs are expected to exceed $3000, insert names of other cities considered and estimated costs associated with each city.]

[DEPENDING ON RESULTS OF MARKET RESEARCH USE ONE (BUT NOT BOTH) OF THE FOLLOWING SUBPARAGRAPHS e.]

e. The proposed expenses for employees in travel status do not exceed the daily limitation imposed by the Joint Travel Regulation.

[OR]

e. Market research failed to locate a suitable facility within the Joint Travel Regulation’s daily lodging rate; therefore, in accordance with JTR paragraph C4950-M, a conference lodging rate not to exceed 125% of the JTR’s daily lodging rate is required. The proposed expenses for employees in travel status do not exceed the daily limitation (including this increased conference lodging rate) imposed by the JTR.
As described above, the purpose of this conference is employee training which falls within the purview of 5 USC 4109. Based on the planned schedule, the use of appropriated funds to purchase some meals and/or refreshments for all attendees, regardless of travel status, is authorized. This determination is based on an analysis of the factors cited in reference (b) for training meetings and covers the meals and/or refreshments listed on attached justification.

The point of contact for this request is [insert name and phone number].

[Insert Superintendent's/Division Chief's signature block]

Attachment
As stated

This request is ____ approved ____ disapproved.

DIRECTOR/DEPUTY DIRECTOR
DoDDS-Europe
JUSTIFICATION FOR USING APPROPRIATED FUNDS TO PURCHASE MEALS AND/OR REFRESHMENTS FOR GOVERNMENT EMPLOYEES ATTENDING A CONFERENCE/MEETING

PURPOSE OF CONFERENCE/MEETING: ______________________________

Will all employees be in travel status? Yes___ No___ (If yes, skip Part A and go directly to Part B. If no, complete Part A.)

PART A – MEALS (ATTENDEES NOT IN TRAVEL STATUS)

Criteria for using appropriated funds to purchase meals for employees not in travel status: Appropriated funds are available for such costs only where necessary for the employee to obtain the full benefit of the training. For example, where essential training is conducted during a luncheon session, food may be provided at Government expense. Simply labeling a session as a “training event” is not sufficient; instead, the event must be a substantive program designed to improve trainee and agency performance.

In the columns below list the dates and meals for which you believe the Government should pay. GIVE THE REASON FOR EACH MEAL. MERELY RE-STATING THE CRITERIA GIVEN ABOVE WILL NOT BE SUFFICIENT JUSTIFICATION. YOUR REASONS MUST BE SPECIFIC TO THIS PARTICULAR EVENT.

<table>
<thead>
<tr>
<th>Date</th>
<th>Meal (i.e., breakfast, lunch, or dinner)</th>
<th>Reason</th>
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PURPOSE OF CONFERENCE/MEETING: ______________________________

Are you proposing that the Government should pay for refreshments? Yes___ No____ (If yes, complete Part B. If no, skip Part B.)

**PART B – REFRESHMENTS**  
*(ALL ATTENDEES REGARDLESS OF TRAVEL STATUS)*

Criteria for using appropriated funds to purchase refreshments: Appropriated funds are available for such costs only where necessary for the employee to obtain the full benefit of the training. For example, where essential training is conducted during a luncheon session, food may be provided at Government expense. Simply labeling a session as a “training event” is not sufficient; instead, the event must be a substantive program designed to improve trainee and agency performance.

In the columns below list the dates and refreshment periods for which you believe the Government should pay. GIVE THE REASON FOR EACH REFRESHMENT PERIOD. MERELY RE-STATING THE CRITERIA GIVEN ABOVE WILL NOT BE SUFFICIENT JUSTIFICATION. YOUR REASONS MUST BE SPECIFIC TO THIS PARTICULAR EVENT.

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<th>Date</th>
<th>Refreshment Period (i.e., morning or afternoon)</th>
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To the best of my knowledge and belief the information I've given above is accurate.

_(signature)_

Type your name and title

[Note: Attach completed form to conference approval memorandum.]
### Attachment G

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<thead>
<tr>
<th>Change No.</th>
<th>Date</th>
<th>Description</th>
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<tbody>
<tr>
<td>1</td>
<td>3/8/06</td>
<td>Changed Guiding Principle #4 to require Conference Coordinator to obtain advice of Counsel if appropriated funds will be used to purchase meals/refreshments for non-travelers.</td>
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<td>2</td>
<td>4/6/06</td>
<td>Added review line for GC in memo in Appendix E.</td>
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<tr>
<td>3</td>
<td>11/3/06</td>
<td>Added form for justifying use of appropriated funds to purchase meals and/or refreshments.</td>
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<td>4</td>
<td>9/26/07</td>
<td>Incorporated requirement to use newly created Conference Planner workbook to define requirements and create PR. Deleted requirement for separate SOW.</td>
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